

# HOMELESS NEEDS

## HOMELESS NEEDS

### ACTIONS TAKEN TO ADDRESS HOMELESS NEEDS

\* Please also refer to the Homeless Needs Table in the Appendix Section.

#### *1. Identify actions taken to address needs of homeless persons.*

The City of St. Louis Department of Human Services (Homeless Services Division) identified the following action items in the 2012 Annual Action Plan:

- *Develop Transitional Housing on Non-Disabled Individuals*
- *Develop Homeless Prevention Resources for Individuals and Families*
- *Develop Rapid Re-Housing Resources for Individuals and Families*
- *Develop Permanent Supportive Housing for Chronically Homeless Persons*
- *Develop Permanent Supportive Housing for Families*
- *Develop Safe Havens*
- *Collaborate with other Jurisdictions in the Region Working Toward Ending Long-Term Homelessness for Individuals and Families*

As a result, the Homeless Services Division has taken the following actions to address the needs of homeless person.

#### ***Develop Transitional Housing for Non-Disabled Individuals:***

The 2012 Action Plan identified the gap in transitional housing for single individuals that do not fit into a specific subpopulation. In 2011, the City submitted a transitional housing project to the U.S. Department of Housing and Urban Development, with the Salvation Army as the project sponsor. The project proposed 24 units of transitional housing; however, it was not awarded funding.

The 2012 Action Plan also indicated that, on November 1, 2011, the Water Tower Transitional Housing Program, operated by Grace Hill and Gateway 180, will begin accepting residents which included a total of seven units of transitional housing for large families. This program provides a total of 38 beds and has operated at full capacity, providing additional transitional housing units to the St. Louis City Continuum of Care.

#### ***Develop Homeless Prevention Resources for Individuals and Families:***

The Homeless Services Division and its partnering agencies have made tremendous strides in preventing homelessness for individuals and families residing in the City of St. Louis.

The City of St. Louis received \$8.4 million in federal stimulus funding in 2009 for the Homeless Prevention and Rapid Rehousing Program (HPRP) to address homelessness in the wake of the economic crisis. The Homeless Prevention side of the program provided rental and utility assistance for individuals and families who were at risk of becoming homeless without temporary assistance. The Rapid Rehousing branch of the program provided similar services for individuals or families who were currently homeless, to help them stabilize quickly in a new home. This program operated through July 2012 and served as a vital source of Rapid Rehousing funding for individuals needing temporary emergency assistance. Multiple agencies partnered to provide services such as legal services, budget and credit counseling, employment services, and mainstream benefits for the HPRP program. Our partnership has had a major impact on the delivery of critically needed support services to the most fragile of the City's citizens. The total number of persons served throughout the HPRP grant term included 9,649 for homeless prevention and 1,137 for homeless assistance allowing the City to meet its goal of serving over 10,000 individuals with HPRP assistance.

With the changes specified in 2012 through the HEARTH Act, the City was able the extension of Rapid Rehousing services to clients. This allocation allowed for the continuation of a relocation of individuals residing in encampments along the Mississippi River in Downtown St. Louis. The program, originally titled "Welcome Home Neighbor" served as a pilot program which will serve as the framework for the City's future initiative, the BEACH Project, the Beginning of the End: Abolishing Chronic Homelessness) Project.

***Develop Rapid Rehousing Resources for Individuals and Families:***

The Homeless Services Division and its partnering agencies have also made tremendous strides in rapidly rehousing homeless individuals and families residing in the City of St. Louis. With the funds from the ARRA's Homelessness Prevention and Rapid Rehousing (HPRP), the Homeless Services Division has greatly increased the number of individuals and families rapidly re-housed.

At the end of 2012, 900 persons received rapid re-housing services as a result of HPRP funds. Services included rental assistance, financial counseling, legal assistance, utility assistance, security deposits, case management and credit repair. The City of St. Louis has set a goal of rapidly rehousing 1,000 residents (350 households) by June 2012. As a result of the HPRP, unduplicated requests for emergency shelter at the centralized housing hotline have remained relatively stable despite the economic crisis. There were 3,121 requests in 2008, 2,944 in 2009, 2,995 in 2010 and 2,984 in 2011.

***Develop Permanent Supportive Housing for Chronically Homeless Persons:***

The Department of Human Services is charged with the goal of eliminating chronic homelessness in the City of St. Louis by the year 2015. A major component of the plan is the creation of 500 permanent supportive homes for the homeless. The St. Louis City Continuum of Care (CoC) has created many new programs to serve homeless and at-risk residents and to move toward the goal of ending homelessness. A few programs that have received funding through the City of St. Louis and recently began operation recently include:



- Shalom House Permanent Supportive Housing received funding in 2008 to provide 30 beds of permanent supportive housing for chronically homeless single women. This program began in March 2012 and is on schedule to operate at 100% capacity.
- Catholic Family Services Places for Fathers Plus received funding in 2009 to create St. Louis City's third Safe Haven. The Safe Haven provides 27 beds of permanent supportive housing for chronically homeless men. This program began in November of 2011 and successfully completed its first year of operation in 2012.

Overall the City is still on track towards meeting its goal of 500 units of permanent supportive housing by the fall of 2013, two years ahead of schedule.

***Develop Safe Havens:***

The City received funding for its third Safe Haven. Catholic Family Services was selected as the project sponsor. This program will provide an additional 27 units of permanent supportive housing. The second Safe Haven will be operated by Peter and Paul Community Services. The project has experienced delays due to environmental issues. However, the Homeless Services Division has continued to work with the Peter and Paul Community Services and other federal and City agencies to resolve the issues. Peter and Paul Community Services is expected to open its safe haven in August 2013.

***Collaborate with other Jurisdictions in the Region Working Toward Ending Long-Term Homelessness for Individuals and Families:***

The 2012 Action Plan indicated that the Homeless Services Division will take broader steps towards ending homelessness across the region while developing specific plans with others in the regions to create a more universal discharge policy. The City of St. Louis has taken the lead step in taking a broader approach to ending homelessness by dissolving its residency policy for services provided in the City effective in November of 2011. The City states specifically that, "Contractor shall provide available services to individuals and families who are eligible to receive services provided by this contract. Eligibility to receive service will not be dependant on whether a client's last known permanent address was within the City of St. Louis limits. All referrals for emergency shelter or other services offered by the Housing Resource Center (HRC) for persons or families meeting the above-referenced requirements shall be directed to HRC. HRC staff performs intake and assessment for emergency shelter or other HRC services for which they might be eligible".

The City continues to negotiate with surrounding continuums to take a similar approach due to homelessness being a regional issue.

**ACTIONS TAKEN TO HELP HOMELESS TRANSITION TO PERMANENT HOUSING**

2. *Identify actions to help homeless persons make the transition to permanent housing and independent living.*

The goals listed below outline the City's actions in helping homeless persons make the transition to permanent housing and independent living. The goals are highlighted in the joint City and County 10-Year Plan to End Chronic Homelessness.

<b>Goals</b>	<b>Timeline</b>	<b>Status</b>
Seek new resources to implement the 10 Year Plan	Ongoing	Received \$9,004,438 via the 2011 CoC application to HUD and applied for \$10,777,327.00 via the 2012 CoC application to HUD.
Establish eight Assertive Community Treatment Teams	Two teams annually	There are seven ACT Teams in the City of St. Louis.
Update numbers and characteristics of chronically homeless persons originating in St. Louis City and County	Ongoing	Ongoing
Establish four "Safe Havens" in St. Louis City	Two by March 2006 Two by March 2011	There are two established Safe Havens and one under development expected to open in August 2013.
Develop additional permanent supportive housing opportunities (500) in St. Louis City for chronically homeless persons.	December 2015	There are 308 established beds for chronically homeless persons. 33 of these units are under development. There were no new projects submitted in the 2012 CoC Application.

### **NEW FEDERAL RESOURCES OBTAINED FROM HOMELESS SUPERNOFA**

#### **3. Identify new Federal resources obtained from Homeless SuperNOFA.**

The following programs were funded via the 2011 CoC application. The awards were announced in 2012.



City of St. Louis	Benedict Joseph Labre Center Transitional Housing Program	SHP	TH	\$298,832
City of St. Louis	Places for People Housing for Future Families	SHP	PH	\$211,332
City of St. Louis	Covenant House Transitional Housing Program	SHP	TH	\$261,450
City of St. Louis	DD Resources Great Horizons	SHP	PH	\$179,467
City of St. Louis	DD Resources Horizon Club House	SHP	SH	\$198,278
City of St. Louis	Doorways Delmar	SHP	PH	\$101,991
City of St. Louis	Doorways Jumpstart	SHP	PH	\$241,010
City of St. Louis	Doorways Maryland	SHP	PH	\$752,684
City of St. Louis	Employment Connections Project Homecoming	SHP	PH	\$176,705
City of St. Louis	Humanitri ANCHORSS Program	SHP	TH	\$158,811
City of St. Louis	Humanitri Transitional Housing Mentoring Program	SHP	TH	\$200,586
City of St. Louis	Shalom House Transitional Housing Program	SHP	TH	\$239,053
City of St. Louis	St. Louis Transitional Hope House Program	SHP	TH	\$766,669
City of St. Louis	St. Patrick Center Employment Program	SHP	SSO	\$304,722
City of St. Louis	St. Patrick Center Project Protect Housing	SHP	PH	\$435,301
City of St. Louis	St. Philippine Home Transitional Housing Program	SHP	TH	\$599,564
City of St. Louis	St. Vincent DePaul Project MORE	SHP	PH	\$288,582
City of St. Louis	YWCA Phyllis Wheatly Transitional Housing Program	SHP	TH	\$76,597
Department of Mental Health	St. Louis City SPC SRA (SCS)	S+C	SRA	\$687,048
Department of Mental Health	St. Louis City SPC TRA QoP (SCL)	S+C	TRA	\$1,462,560
Department of Mental Health	St. Louis City SPC TRA St. Pat's	S+C	TRA	\$373,488
<b>Total:</b>				<b>\$9,004,438</b>

TH = Transitional Housing

SHP = Supportive Housing Program

SRA = Sponsor Based Program

PH = Permanent Supportive Housing

S+C = Shelter Plus Care

SSO = Supportive Services Only program

TRA = Tenant Based program

The following programs were conditionally awarded via the 2012 CoC application.

**2012 CONTINUUM OF CARE (CoC) PROGRAM  
CONDITIONAL AWARDS - \$10,777,327**

<b>PERMANENT SUPPORTIVE HOUSING PROGRAM</b>	
DD Resources - Great Horizons	\$172,187
St. Patrick Center - Rosati House	\$538,837
St. Patrick Center - Project Protect Housing	\$443,593
Doorways – Delmar	\$103,934
Doorways – Maryland	\$659,639
Doorways – Jumpstart	\$245,602
Society of St. Vincent DePaul - Project PLUS	\$414,945
Society of St. Vincent DePaul - Project MORE	\$294,079
Places for People - Housing For the Future of Families	\$215,357
Employment Connection - Project Homecoming - Veterans	\$180,071
Missouri Department of Mental Health	\$399,632
Missouri Department of Mental Health	\$735,141
Missouri Department of Mental Health	\$1,564,940
Missouri Department of Mental Health	\$568,940
Missouri Department of Mental Health	\$953,544
	<b>\$7,490,441</b>
<b>TRANSITIONAL HOUSING PROGRAM</b>	
YWCA - Phyllis Wheatley Transitional Housing Program	\$79,960
Shalom House - Transitional Housing Program	\$243,607
St. Louis Transitional Hope House, Inc. - Residential Program	\$781,272
Covenant House - Transitional Housing Program	\$266,430
Humanitri - Transitional Housing & Mentoring Program	\$204,408
Peter and Paul - Benedict Joseph Labre Center Transitional Housing Program	\$304,524
Queen of Peace - St. Philippine Home Transitional Housing Program	\$610,985
	<b>\$2,491,186</b>
<b>SUPPORTIVE SERVICES ONLY PROGRAM</b>	
Humanitri - ANCHORSS Program	\$161,836
St. Patrick Center - Employment Program	\$310,527
	<b>\$472,363</b>
<b>SAFE HAVEN PROGRAM</b>	
DD Resources - Horizon Club House	\$202,056
	<b>\$202,056</b>
<b>CoC PLANNING</b>	<b>\$ 121,281</b>
	<b>\$121,281</b>



The following programs were funded via the 2012 CoC application.

City of St. Louis	Benedict Joseph Labre Center Transitional Housing Program	SHP	TH	\$298,832
City of St. Louis	Catholic Family Services Places for Fathers	SHP	PH	\$57,790
City of St. Louis	Community Alternatives Housing for Future Families	SHP	PH	\$211,332
City of St. Louis	Covenant House Transitional Housing Program	SHP	TH	\$261,450
City of St. Louis	DD Resources Great Horizons	SHP	PH	\$179,467
City of St. Louis	DD Resources Horizon Club House	SHP	SH	\$198,278
City of St. Louis	Doorways Delmar	SHP	PH	\$101,991
City of St. Louis	Doorways Jumpstart	SHP	PH	\$241,010
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City of St. Louis	St. Patrick Center Project Protect Housing	SHP	PH	\$435,301
City of St. Louis	St. Patrick Center Rosati House	SHP	PH	\$528,764
City of St. Louis	St. Philippine Home Transitional Housing Program	SHP	TH	\$599,564
City of St. Louis	St. Vincent DePaul Project MORE	SHP	PH	\$288,582
City of St. Louis	YWCA Phyllis Wheatly Transitional Housing Program	SHP	TH	\$78,465
Department of Mental Health	St. Louis City SPC SRA (SCS)	S+C	SRA	\$688,548
Department of Mental Health	St. Louis City SPC TRA QoP (SCL)	S+C	TRA	\$1,465,992
Department of Mental Health	St. Louis City SPC TRA St. Pat's (SCY)	S+C	TRA	\$374,316
Department of Mental Health	St. Louis City SPC Places at Page	S+C	SRA	Pending HUD Approval
<b>Total:</b>				<b>\$8,608,912</b>

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## SPECIFIC HOMELESS PREVENTION ELEMENTS

### 1. Sources of Funds:

#### 2013 EMERGENCY SOLUTION GRANT (ESG) PROGRAM CONDITIONAL AWARDS - \$2,725,793

<b>RAPID REHOUSING</b>		
DEPARTMENT OF HUMAN SERVICES	\$100,000	
ARCHCITY DEFENDERS	\$100,000	
HOUSING RESOURCE CENTER	\$335,000	
HUMANTRI	\$335,000	
GATEWAY 180	\$335,000	
DEPARTMENT OF HUMAN SERVICES (SLAAA)	\$90,000	
HOUSING RESOURCE CENTER (Riverfront)	\$45,000	
		<b>\$1,340,000</b>
<b>PREVENTION</b>		
ARCHCITY DEFENDERS	\$100,000	
URBAN LEAGUE	\$300,000	
		<b>\$400,000</b>
<b>SHELTER</b>		
COVENANT HOUSE	\$15,170	
GATEWAY 180	\$75,000	
HAVEN OF GRACE	\$21,900	
OUR LADY'S INN	\$41,610	
PETER & PAUL	\$83,168	
SHALOM HOUSE	\$54,750	
ST. MARTHA'S HALL	\$38,000	
ST. PATRICK CENTER	\$32,850	
HARBOR LIGHT	\$70,080	
THE WOMEN SAFE HOUSE	\$65,700	
HOUSING RESOURCE CENTER	\$93,750	
REDEVELOPMENT OPPORTUNITY FOR WOMEN	\$25,000	
WINTER OVERFLOW SHELTER	\$51,000	
		<b>\$667,978</b>
<b>OUTREACH</b>		
ARCHCITY DEFENDERS	\$50,400	
PLACE FOR PEOPLE	\$25,688	
DEPARTMENT OF HUMAN SERVICES	\$15,499	
		<b>\$91,587</b>



<b>DATA COLLECTION</b>		
MUNICIPAL INFORMATION SYSTEM INC.	\$60,350	
DEPARTMENT OF HUMAN SERVICES	\$10,000	
		<b>\$70,350</b>
<b>ADMINISTRATION</b>		
DEPARTMENT OF HUMAN SERVICES	\$155,878	
		<b>\$155,878</b>

2. *Actions taken to address Homelessness:*

The 2012 Action Plan identified the gap in transitional housing for single individuals that do not fit into a specific subpopulation. In 2011, the City submitted a transitional housing project to the U.S. Department of Housing and Urban Development, with the Salvation Army as the project sponsor. The project proposed 24 units of transitional housing; however, it was not awarded funding.

The 2012 Action Plan also indicated that on November 1, 2011, the Water Tower Transitional Housing Program operated by Grace Hill and Gateway 180 will began accepting residents which included a total of seven units of transitional housing for large families. This program provides a total of 38 beds and has operated at full capacity, providing additional transitional housing units to the St. Louis City Continuum of Care.

The City of St. Louis received \$8.4 million in federal stimulus funding in 2009 for the Homeless Prevention and Rapid Rehousing Program (HPRP) to address homelessness in the wake of the economic crisis. The Homeless Prevention side of the program provided rental and utility assistance for individuals and families who were at risk of becoming homeless without temporary assistance. The Rapid Rehousing branch of the program provided similar services for individuals or families who were currently homeless, to help them stabilize quickly in a new home. This program operated through July 2012 and served as a vital source of Rapid Rehousing funding for individuals needing temporary emergency assistance. Multiple agencies partnered to provide services such as legal services, budget and credit counseling, employment services, and mainstream benefits for the HPRP program. Our partnership has had a major impact on the delivery of critically needed support services to the most fragile of the City's citizens. The total number of persons served throughout the HPRP grant term included 9,649 for Homeless Prevention and 1,137 for Homeless Assistance allowing the City to meet its goal of serving over 10,000 individuals with HPRP assistance.

With the changes specified in 2012 through the HEARTH Act, the City was able the extension of Rapid Rehousing services to clients. This allocation allowed for the continuation of a relocation of individuals residing in encampments along the Mississippi River in Downtown St. Louis. The program, originally titled "Welcome Home Neighbor" served as a pilot program which will serve as the framework for the City's future initiative, the BEACH Project, the Beginning of the End: Abolishing Chronic Homelessness) Project.

3. *Actions taken towards Chronic Homelessness:*

The Department of Human Services is charged with the goal of eliminating chronic homelessness in the City of St. Louis by the year 2015. A major component of the plan is the creation of 500 permanent supportive homes for the homeless. The St. Louis City Continuum of Care (CoC) has created many new programs to serve homeless and at-risk residents and to move toward the goal of ending homelessness. A few programs that have received funding through the City of St. Louis and recently began operation recently include:

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- Catholic Family Services Places for Fathers Plus received funding in 2009 to create St. Louis City's third Safe Haven. The Safe Haven provides 27 beds of permanent supportive housing for chronically homeless men. This program began in November of 2011 and successfully completed its first year of operation in 2012.

Overall the City is still on track towards meeting its goal of 500 units of permanent supportive housing by the fall of 2013, two years ahead of schedule.

Since chronically homeless individuals generally need long term support, including counseling, medical treatment and supervised care, the Department of Human Services has worked to establish "safe havens" to help the homeless with daily needs and services including shelter from inclement weather, nutritional meals and hot showers. Peter and Paul Community Services Garfield Place received federal funding in 2007 to establish St. Louis City's second Safe Haven site. The safe haven will provide 25 beds of permanent supportive housing for chronically homeless individuals. This program began construction in August of 2012 with an estimated completion date of August 2013 for full operation bringing the City's its third fully operation and open safe haven facility.

The major step towards ending chronic homelessness in the City of St Louis has been defined as The BEACH "The Beginning of the End: Abolishing Chronic Homelessness" Project. Beginning in late 2012, the City of St. Louis began preparing for the BEACH Project. This is latest initiative in the City's 10-Year Plan to End Chronic Homelessness. The 10 year plan has already reduced chronic homelessness by 38 percent. In 2005, the City identified 210 chronically homeless. In January 2013, the City had 138. When the BEACH Project is successful, St. Louis will be the first city to virtually end chronic homelessness.

The BEACH Project will bring together federal, state and local government agencies, housing providers, faith-based organizations, non-profit agencies and businesses. According to the January 2013 homeless census, 138 people in our City are chronically homeless and starting March 1, 2013 each of the 138 people will be contacted by a case worker, who will assess his or her needs. The City of St. Louis and 20 of its partners will provide mental health and other



services, along with a stable place to live for chronically homeless men and women in our community.

Based on the needs, he or she will get services that will include housing assistance, intense case management, substance abuse treatment, health and mental health treatment, transportation, food and other social services. Improvements in engagement, assessment, case management and data management make the initiative possible.

4. *Actions taken towards Homelessness Prevention:*

The City of St. Louis will continue its prevention methods which have proven effective in preventing homelessness. Rapid Rehousing funded through ESG will continue to be the primary vehicle used to address this issue. Specifically, with the BEACH Project, which will also focus on people who are at risk of becoming chronically homeless to keep them off of the streets in the first place. After the conclusion of the HPRP program that ended in July 2012, the City of St. Louis continued to place an emphasis on awareness within the community of services available to those homeless and at risk of homelessness. The more individuals were aware of available services the likelihood of them connecting to those actual services.

5. *Actions taken towards a Discharge Coordination Policy:*

The 2012 Action Plan indicated that the Homeless Services Division will take broader steps towards ending homelessness across the region while developing specific plans with others in the regions to create a more universal discharge policy. The City of St. Louis has taken the lead step in taking a broader approach to ending homelessness by dissolving its residency policy for services provided in the City effective in November 2011. The City states specifically that, "Contractor shall provide available services to individuals and families who are eligible to receive services provided by this contract. Eligibility to receive service will not be dependant on whether a client's last known permanent address was within the City of St. Louis limits. All referrals for emergency shelter or other services offered by the Housing Resource Center (HRC) for persons or families meeting the above-referenced requirements shall be directed to HRC. HRC staff performs intake and assessment for emergency shelter or other HRC services for which they might be eligible".

The City continues to negotiate with surrounding continuums to take a similar approach due to homelessness being a regional issue.

## EMERGENCY SHELTER GRANTS (ESG)

### ADDRESSING EMERGENCY SHELTER AND TRANSITIONAL HOUSING NEEDS

1. *Identify actions to address emergency shelter and transitional housing needs of homeless individuals and families (including significant subpopulations such as those living on the streets).*

Homelessness in the City of St. Louis continues to be the result of a multiplicity of problems. Low earning power for families and individuals, poverty, lack of affordable housing, mental illnesses, and substance abuse are at the core of the crisis of homelessness in St. Louis. Long-term solutions to homelessness include permanent housing with supportive services focusing on treatment alternatives, mental health counseling, increased employment opportunities and higher education attainment.

The City of St. Louis has taken the following actions to address emergency shelter and transitional housing needs of homeless individuals and families, including those living on the streets:

- The City of St. Louis partnered with several non-profit and volunteer organizations to ensure over 100 additional beds were available during the winter months. These additional beds were funded by the Emergency Solutions Grant (ESG) program.
- The City of St. Louis in November of 2011, saw the opening of the Water Tower Transitional Housing Program operated by Grace Hill and Gateway 180. The project began accepting residents which included a total of seven units of transitional housing for large families. .
- The City of St. Louis applied for 24 units of transitional housing via the 2011 CoC application process. Salvation Army was selected as the project sponsor, however this project was not awarded.
- The City of St. Louis and its partnering agencies have increased their efforts towards providing outreach to persons living in encampments along the riverfront area. The encampments were permanently closed in 2012 and clients relocated to Permanent Housing.
- City was able to continue the extension of Rapid Rehousing services to clients. This allocation allowed for the continuation of a relocation of individuals residing in encampments along the Mississippi River in Downtown St. Louis. The program, originally titled "Welcome Home Neighbor" served as a pilot program which will serve as the framework for the City's future initiative, The BEACH Project, The Beginning of the End: Abolishing Chronic Homelessness) Project.
- The City of St. Louis continued mandatory workshops for recipients of the HPRP initiative through the life of the program which concluded in July 2012. ESG funds were used to provide services that were not eligible under HPRP.



## ASSESSMENT OF ESG GOALS AND OBJECTIVES

2. *Assessment of Relationship of ESG Funds to Goals and Objectives*
  - a. *Evaluate progress made in using ESG funds to address homeless and homeless prevention needs, goals, and specific objectives established in the Consolidated Plan.*
  - b. *Detail how ESG projects are related to implementation of comprehensive homeless planning strategy, including the number and types of individuals and persons in households served with ESG funds.*

The vision of the St. Louis City Continuum of Care (CoC) is to develop a system whereby residents of the City would live as independently as possible in the safe, decent and affordable housing of their choice. To accomplish this, non-profit agencies, governmental offices and businesses work together, as a community, to increase the availability of services, eliminate barriers, strengthen the CoC and effectively advocate for the system changes and resources that will positively impact people's lives.

In 2012 the use of ESG funds has allowed the CoC to maintain existing homeless services program. The availability of these funds ensured that everyone seeking emergency shelter during the winter months could be accommodated. Over 100 beds were added and transportation to the location was provided.

In the City's Five-Year Consolidated Plan, the following objectives were outlined:

- *Develop Transitional Housing for Non-Disabled Individuals*
- *Develop Homeless Prevention Resources for Individuals and Families*
- *Develop Rapid Rehousing Resources for Individuals and Families*
- *Develop Permanent Supportive Housing for Chronically Homeless Persons*
- *Develop Permanent Supportive Housing for Families*
- *Develop Safe Havens*
- *Collaborate with other Jurisdictions in the Region Working Toward Ending Long-Term Homelessness for Individuals and Families*

### ***Develop Transitional Housing for Non-Disabled Individuals:***

Emergency Solutions Grant (ESG) program funds were used to assist transitional housing programs.

### ***Develop Homeless Prevention Resources for Individuals and Families and Develop Rapid Rehousing Resources for Individuals and Families:***

ESG program funds were used to support the HPRP program by providing funding for cost that are not eligible under HPRP.

### ***Develop Permanent Supportive Housing for Chronically Homeless Persons:***

Funds from ESG were used to conduct more outreach and provide more services to chronically homeless individuals residing on the riverfront and in abandoned buildings in an

effort to move them into permanent supportive housing. ESG funds were not used to develop permanent supportive housing for chronically homeless persons.

***Develop Permanent Supportive Housing for Families:***

Permanent Supportive Housing for Families is a priority of the Five-Year Consolidated Plan, however ESG funds were not used to develop permanent supportive housing for families in 2012. ESG funds were provided to emergency shelter and transitional housing agencies that assist families with securing permanent supportive housing and specifically, the focus was on individuals who were former residents of encampments that existed along the Mississippi River.

***Developing Safe Havens:***

Catholic Family Services Places for Fathers Plus received funding in 2009 to create St. Louis City's third Safe Haven. The Safe Haven provides 27 beds of permanent supportive housing for chronically homeless men. This program began in November of 2011 and successfully completed its first year of operation in 2012. Peter and Paul Community Services Garfield Place received federal funding in 2007 to establish St. Louis City's second Safe Haven site. The safe haven will provide 25 beds of permanent supportive housing for chronically homeless individuals. This program began construction in August of 2012 with an estimated completion date of August 2013 for full operation bringing the City's its third fully operation and open safe haven facility.

***Collaborate with other Jurisdictions in the Region Working Toward Ending Long-Term Homelessness for Individuals and Families:***

ESG was used for collaboration efforts. However, the City has taken a key role in developing a regional approach to homeless issues. The lack of resources and services in surrounding counties continues to be an issue for the efforts within the City. However, the City of St. Louis has taken the lead step in taking a broader approach to ending homelessness by dissolving its residency policy for services provided in the City effective in November of 2011. The Homeless Services Division will to work to develop a comprehensive policy for the region in hopes that surrounding counties will develop a similar policy.

***Detail how ESG projects are related to implementation of comprehensive homeless planning strategy, including the number and types of individuals and persons in households served with ESG funds.***

A variety of projects receive ESG funds to ensure the implementation of a comprehensive homeless planning strategy. The City funded 19 ESG projects in 2012:



<b>Agencies</b>	<b>Services</b>	<b>Persons Served</b>	<b>Amount Awarded</b>
Arch Defenders	Legal assistance	27	\$4,950
Peter & Paul Community Services Inc	Emergency shelter for men with substance abuse issues.	250	\$17,000
Places for People	Assertive community outreach program for homeless men and women with mental illness and/or substance abuse disorders	121	\$26,320
Emmanuel Outreach Ministry	Winter overflow emergency shelter	100	\$22,950
Gateway Homeless Services	Emergency shelter and case management for housing placement for homeless women and families.	599	\$53,800
Haven of Grace	Transitional housing and supportive services for pregnant, homeless women and their children.	78	\$16,410
Humanitri	Transitional housing and case management for homeless families. Case management services include life and job skills, financial literacy, job search assistance,	31	\$23,630
Lydia's House	Transitional housing and supportive services for women affected by domestic violence and their children.	65	\$23,230
Municipal Information Systems, Inc.	HMIS	N/A	\$60,350
Our Lady's Inn	Emergency shelter, supportive services, and after-care for pregnant, homeless women/children.	108	\$27,540
Redevelopment Opportunity for Women	ROW's Economic Action Program (REAP) and Individual Development Account program, Family Strength and Family Literacy Program, and Early Childhood Activity program for homeless families.	298	\$43,610
Shalom House	Transitional housing and supportive services for homeless women with mental illness and/or chemical dependencies.	22	\$30,090
St. Martha's Hall	Emergency shelter, supportive services, and after-care case management for women and children who are homeless as a result of domestic violence.	110	\$30,430
St. Patrick's Center	Emergency shelter, case management, and treatment programming for homeless women with mental illness and/or substance abuse disorders.	104	\$59,470
Catholic Charities Housing Resource Center	Housing Crisis Hotline providing centralized intake and referral system for emergency shelters.	2,270	\$92,220
St. Louis Transitional Hope House	Transitional housing and supportive services for homeless families.	181	\$33,150
Covenant House of Missouri	An emergency shelter for homeless youth, ages 16-21, where youth can escape the dangers of the street and receive intensive support services for up to 45 days.	321	\$15,170

Agencies	Services	Persons Served	Amount Awarded
The Women's Safe House	Emergency shelter, supportive services, and after-care case management for women and children who are homeless as a result of domestic violence	55	\$27,340
The Salvation Army Harbor Light	Emergency shelter, case management, and treatment programming for homeless men with mental illness and/or substance abuse disorders.	202	\$107,100

## MATCHING RESOURCES

### 3. Matching Resources

- a. Provide specific sources and amounts of new funding used to meet match as required by 42 USC 11375(a)(1), including cash resources, grants, and staff salaries, as well as in-kind contributions such as the value of a building or lease, donated materials, or volunteer time.

#### ESG Sources:

Every agency receiving ESG funds is required to match the funds 100% with cash or in-kind resources. The agencies are required to document the funds on monthly reports. The matches are verified during the agencies annual fiscal monitoring.

2012 ESG CATEGORIES	ESG FUNDS
Shelter	\$1,049,460
Street Outreach	\$11,750
Data Collection	\$60,350
Administration	\$55,180
<b>TOTAL</b>	<b>\$1,176,740</b>

Resources used to fill gaps in the local Continuum of Care represent a diverse stream of funding and resources. Leveraging includes funding from sources such as the City of St. Louis Domestic Violence Fund, HUD's Continuum of Care and the Emergency Solutions Grant Program. Local funding is also provided through private donations, foundations, volunteer hours, materials, furnishings charitable trusts and fund-raising activities.

Match Funding Sources	From	Amount
Domestic Violence Funds	City	\$100,000
Supportive Housing Program (2010)	Federal	\$8,608,912
Supportive Housing Program (2011)	Federal	\$9,376,678
Continuum of Care Conditional Award (2012)	Federal	\$9,004,438



***Homeless Discharge Coordination: As part of the government developing and implementing a homeless discharge coordination policy, ESG homeless prevention funds may be used to assist very-low income individuals and families at risk of becoming homeless after being released from publicly funded institutions such as health care facilities, foster care or other youth facilities, or corrections institutions or programs. Explain how your government is instituting a homeless discharge coordination policy, and how ESG homeless prevention funds are being used in this effort.***

The City of St. Louis has taken the lead step in taking a broader approach to ending homelessness by dissolving its residency policy for services provided in the City effective in November of 2011. The City states specifically that, "Contractor shall provide available services to individuals and families who are eligible to receive services provided by this contract. Eligibility to receive service will not be dependant on whether a client's last known permanent address was within the City of St. Louis limits".

The Homeless Services Division continues to collaborate with the Social Security Administration (SSA) and other City departments to ensure that incarcerated residents are not overpaid benefits. If a resident is overpaid benefits, the SSA will recapture the overpaid funds which may result in months of lost income and eventually homelessness.

Over the next year, the Homeless Services Division will collaborate and develop specific plans and a Memorandum of Understanding (MOU) with local, state and federal agencies focused on a Discharge Coordination Policy. The collaborating agencies are as follows:

- the local office of the U.S. Social Security Administration
- the Missouri Department of Mental Health,
- the Missouri Department of Corrections,
- the Missouri Department of Social Services and
- the City of St. Louis Division of Corrections
- the St. Louis Mental Health Board

Grantee Name: <b>City of St. Louis</b>						
CPMF Version 1.3						
Project Name: <b>ESG Street Rapid Rehousing</b>						
Description: <b>IDIS Project #:</b> 0017/xx-ESG-01 <b>UOG Code:</b> MO294626 ST LOUIS						
Services including, but not limited to, employment, health, substance abuse, treatment for mental illness, education, specialized classes such as parenting and skills building sessions-all of which are intended to move homeless populations toward self-sufficiency.						
Location: Community Wide		Priority Need Category <b>Select one:</b> Homeless/HIV/AIDS ▼				
Expected Completion Date: 12/31/2009		Explanation: Provide leadership, coordination and resources for both the many homeless programs and programs for those with HIV/AIDS in St. Louis.				
Objective Category <input type="radio"/> Decent Housing <input checked="" type="radio"/> Suitable Living Environment <input type="radio"/> Economic Opportunity		Specific Objectives				
Outcome Categories <input checked="" type="checkbox"/> Availability/Accessibility <input type="checkbox"/> Affordability <input type="checkbox"/> Sustainability		1. Increase the number of homeless persons moving into permanent housing ▼				
		2. End chronic homelessness ▼				
		3. ▼				
Project-level Accomplishments	01 People ▼	Proposed	25,000	01 People ▼	Proposed	0
	Con Plan FY10-14	Underway		Program Year 3-2012	Underway	
		Complete	15,780		Complete	0
	01 People ▼	Proposed	5,000	01 People ▼	Proposed	15
	Program Year 1-2010	Underway		Program Year 4-2013	Underway	
		Complete	15,780		Complete	0
	01 People ▼	Proposed	17,601	01 People ▼	Proposed	
	Program Year 2-2011	Underway		Program Year 5-2014	Underway	
	Complete	200		Complete		
Proposed Outcome Increase access or availability to essential services that will improve the beneficiary's living environment.		Performance Measure * No. of persons (adults and children) served on an annual basis by race and ethnicity.		Actual Outcome 692 households were served under the ESG program in 2012 which included 1,673 persons.		
03C Homeless Facilities (not operating costs) 570.201(c) ▼		Matrix Codes ▼				
05 Public Services (General) 570.201(e) ▼		Matrix Codes ▼				
Matrix Codes ▼		Matrix Codes ▼				
Comments		Comments				
Prog. Year 1		Prog. Year 4				
Prog. Year 2		Prog. Year 5				
Prog. Year 3						
Program Year 1	ESG ▼	Proposed Amt.	\$240,000	Fund Source: ▼	Proposed Amt.	
		Actual Amount	\$326,553		Actual Amount	
	Fund Source: ▼	Proposed Amt.		Fund Source: ▼	Proposed Amt.	
		Actual Amount			Actual Amount	
	01 People ▼	Proposed Units	5,000	Accompl. Type: ▼	Proposed Units	
	Actual Units	15,780		Actual Units		
	Accompl. Type: ▼	Proposed Units	596		Proposed Units	
		Actual Units			Actual Units	
Program Year 2	ESG ▼	Proposed Amt.	\$435,305	Fund Source: ▼	Proposed Amt.	
		Actual Amount	\$520,000		Actual Amount	
	Other ▼	Proposed Amt.		Fund Source: ▼	Proposed Amt.	
		Actual Amount			Actual Amount	
	01 People ▼	Proposed Units	17,601	Accompl. Type: ▼	Proposed Units	
	Actual Units	13,971		Actual Units		
	Accompl. Type: ▼	Proposed Units			Proposed Units	
		Actual Units			Actual Units	
Program Year 3	ESG ▼	Proposed Amt.		Fund Source: ▼	Proposed Amt.	
		Actual Amount			Actual Amount	
	Other ▼	Proposed Amt.		Fund Source: ▼	Proposed Amt.	
		Actual Amount			Actual Amount	
	01 People ▼	Proposed Units		Accompl. Type: ▼	Proposed Units	
	Actual Units			Actual Units		
	Accompl. Type: ▼	Proposed Units			Proposed Units	
		Actual Units			Actual Units	



Grantee Name: <b>City of St. Louis</b>			
CNSP Version 1.3			
Project Name: <b>ESG Homeless Services Administration</b>			
Description: <b>IDIS Project #:</b> 0018/xx-ESG-03 <b>UOG Code:</b> MO294626 ST LOUIS			
Department of Human Services administration of City homeless programs.			
Location:		Priority Need Category	
Community Wide		Select one: <span>Homeless/HIV/AIDS</span>	
Expected Completion Date:		Explanation:	
12/31/2009		Provide leadership, coordination and resources for both the many Homeless programs and programs for those with HIV/AIDS in St. Louis.	
Objective Category		Specific Objectives	
<input type="radio"/> Decent Housing <input type="radio"/> Suitable Living Environment <input type="radio"/> Economic Opportunity		1 Increase the number of homeless persons moving into permanent housing 2 End chronic homelessness 3	
Outcome Categories			
<input type="checkbox"/> Availability/Accessibility <input type="checkbox"/> Affordability <input type="checkbox"/> Sustainability			
Project-level Accomplishments	Accompl. Type:	Proposed	
	Con Plan FY10-14	Underway	
		Complete	
	Accompl. Type:	Proposed	
	Program Year 1-2010	Underway	
		Complete	
	Accompl. Type:	Proposed	
	Program Year 2-2011	Underway	
	Complete		
Proposed Outcome		Performance Measure	
N/A		N/A	
		Actual Outcome	
		N/A	
03C Homeless Facilities (not operating costs) 570.201(c)		Matrix Codes	
21A General Program Administration 570.206		Matrix Codes	
Matrix Codes		Matrix Codes	
Comments		Comments	
Prog. Year 1		Prog. Year 4	
Prog. Year 2		Prog. Year 5	
Prog. Year 3			
Program Year 1	ESG	Proposed Amt.	\$40,000
		Actual Amount	
	Fund Source:	Proposed Amt.	
		Actual Amount	
	Accompl. Type:	Proposed Units	
		Actual Units	
Program Year 2	ESG	Proposed Amt.	\$43,544
		Actual Amount	\$115,796
	ESG	Proposed Amt.	
		Actual Amount	
	Accompl. Type:	Proposed Units	
		Actual Units	
Program Year 3	ESG	Proposed Amt.	
		Actual Amount	
	Other	Proposed Amt.	
		Actual Amount	
	Accompl. Type:	Proposed Units	
		Actual Units	
Program Year 4	Fund Source:	Proposed Amt.	
		Actual Amount	
	Fund Source:	Proposed Amt.	
		Actual Amount	
	Accompl. Type:	Proposed Units	
		Actual Units	
Program Year 5	Fund Source:	Proposed Amt.	
		Actual Amount	
	Fund Source:	Proposed Amt.	
		Actual Amount	
	Accompl. Type:	Proposed Units	
		Actual Units	

Grantee Name: <b>City of St. Louis</b>			
CAMP Version 1.3			
Project Name: <b>ESG-Prevention Services</b>			
Description: <b>IDIS Project #:</b> 0019/xx-ESG-04 <b>UOG Code:</b> MO294626 ST LOUIS			
Provides services such as rent, mortgage and utility assistance, to assist in the prevention of individuals becoming homeless in the City of St. Louis.			
Location:		Priority Need Category	
Community Wide		Select one: <b>Homeless/HIV/AIDS</b>	
Expected Completion Date:		Explanation:	
12/31/2009		Provide leadership, coordination and resources for both the many Homeless programs and programs for those with HIV/AIDS in St. Louis.	
Objective Category		Specific Objectives	
<input checked="" type="radio"/> Decent Housing <input type="radio"/> Suitable Living Environment <input type="radio"/> Economic Opportunity		1 Increase the number of homeless persons moving into permanent housing 2 End chronic homelessness 3	
Outcome Categories			
<input type="checkbox"/> Availability/Accessibility <input checked="" type="checkbox"/> Affordability <input type="checkbox"/> Sustainability			
Project-level Accomplishments	01 People	Proposed	2,500
	Con Plan FY10-14	Underway	
		Complete	3,347
	01 People	Proposed	500
	Program Year 1-2010	Underway	
		Complete	3,347
	01 People	Proposed	500
	Program Year 2-2011	Underway	
		Complete	0
		01 People	Proposed
	Program Year 3-2012	Underway	
		Complete	0
	01 People	Proposed	1,000
	Program Year 4-2013	Underway	
		Complete	0
	01 People	Proposed	
	Program Year 5-2014	Underway	
		Complete	
Proposed Outcome		Performance Measure	
Affordability for the purpose of providing decent housing.		* No. of households that received emergency financial assistance to prevent homelessness. * No. of households that received emergency legal assistance to prevent homelessness. * No. of persons served by race and ethnicity.	
Actual Outcome		4,047 households received financial assistance and 46 persons received legal assistance.	
03C Homeless Facilities (not operating costs) 570.201(c)		Matrix Codes	
05Q Subsistence Payments 570.204		Matrix Codes	
Matrix Codes		Matrix Codes	
Comments		Comments	
Prog. Year 1		Prog. Year 4	
Prog. Year 2		Prog. Year 5	
Prog. Year 3			
Program Year 1	ESG <input checked="" type="checkbox"/> Proposed Amt. \$200,000 Actual Amount \$165,390 Fund Source: <input checked="" type="checkbox"/> Proposed Amt. Actual Amount 01 People <input checked="" type="checkbox"/> Proposed Units 500 Actual Units 3,347 Accompl. Type: <input checked="" type="checkbox"/> Proposed Units Actual Units	Fund Source: <input checked="" type="checkbox"/> Proposed Amt. Actual Amount Fund Source: <input checked="" type="checkbox"/> Proposed Amt. Actual Amount Accompl. Type: <input checked="" type="checkbox"/> Proposed Units Actual Units Accompl. Type: <input checked="" type="checkbox"/> Proposed Units Actual Units	
Program Year 2	ESG <input checked="" type="checkbox"/> Proposed Amt. \$0 Actual Amount \$100,000 Other <input checked="" type="checkbox"/> Proposed Amt. Actual Amount 01 People <input checked="" type="checkbox"/> Proposed Units 500 Actual Units 0 Accompl. Type: <input checked="" type="checkbox"/> Proposed Units Actual Units	Fund Source: <input checked="" type="checkbox"/> Proposed Amt. Actual Amount Fund Source: <input checked="" type="checkbox"/> Proposed Amt. Actual Amount Accompl. Type: <input checked="" type="checkbox"/> Proposed Units Actual Units Accompl. Type: <input checked="" type="checkbox"/> Proposed Units Actual Units	
Program Year 3	ESG <input checked="" type="checkbox"/> Proposed Amt. Actual Amount Other <input checked="" type="checkbox"/> Proposed Amt. Actual Amount 01 People <input checked="" type="checkbox"/> Proposed Units Actual Units Accompl. Type: <input checked="" type="checkbox"/> Proposed Units Actual Units	Fund Source: <input checked="" type="checkbox"/> Proposed Amt. Actual Amount Fund Source: <input checked="" type="checkbox"/> Proposed Amt. Actual Amount Accompl. Type: <input checked="" type="checkbox"/> Proposed Units Actual Units Accompl. Type: <input checked="" type="checkbox"/> Proposed Units Actual Units	



Grantee Name: City of St. Louis										
<b>Project Name:</b> ESG-Shelters <b>Description:</b> IDIS Project #: 0020/xx-ESG-02 UOG Code: MO294626 ST LOUIS Operations include payment of rent, maintenance, insurance, utilities and furnishings necessary in operating facilities which provide services to the homeless.										
<b>Location:</b> Community Wide		<b>Priority Need Category</b> Select one: Homeless/HIV/AIDS ▼								
<b>Expected Completion Date:</b> 12/31/2009		<b>Explanation:</b> Provide leadership, coordination and resources for both the many Homeless programs and programs for those with HIV/AIDS in St. Louis.								
<b>Objective Category</b> <input type="radio"/> Decent Housing <input checked="" type="radio"/> Suitable Living Environment <input type="radio"/> Economic Opportunity		<b>Specific Objectives</b> 1. Increase the number of homeless persons moving into permanent housing ▼ 2. End chronic homelessness ▼ 3.								
<b>Outcome Categories</b> <input checked="" type="checkbox"/> Availability/Accessibility <input type="checkbox"/> Affordability <input type="checkbox"/> Sustainability										
Project-level Accomplishments	01 People ▼	Proposed	25,000	01 People ▼	Proposed	2,800				
		Underway				Underway				
		Complete				Complete	0			
	Corr Plan FY10-14				Program Year 3-2012					
	01 People ▼	Proposed	5,000		01 People ▼	Proposed	0			
		Underway				Underway				
		Complete	3,006			Complete	0			
	Program Year 1-2010				Program Year 4-2013					
	01 People ▼	Proposed	2,790		Accompl. Type: ▼	Proposed	0			
		Underway				Underway				
	Complete			Complete	0					
Program Year 2-2011			Program Year 5-2014							
<b>Proposed Outcome</b> Increase access or availability to shelter that will improve the beneficiary's living environment.		<b>Performance Measure</b> * No. of households served by household type. * No. of persons served by special need category. * No. of persons served by facility type. * No. of persons served by race and ethnicity.			<b>Actual Outcome</b> 10,028 persons serviced. Of these, 2,443 were white, 8,377 were African-American, 10 were Asian, 846 were Hispanic and 168 were other.					
03C Homeless Facilities (not operating costs) 570.201(c) ▼ Matrix Codes ▼										
03T Operating Costs of Homeless/AIDS Patients Programs ▼ Matrix Codes ▼										
Matrix Codes ▼ Matrix Codes ▼										
<b>Comments</b>					<b>Comments</b>					
Prog. Year 1					Prog. Year 4					
Prog. Year 2					Prog. Year 5					
Prog. Year 3										
Program Year 1	ESG ▼	Proposed Amt.	\$339,000	Fund Source: ▼	Proposed Amt.					
		Actual Amount	\$203,691		Actual Amount					
	Fund Source: ▼	Proposed Amt.		Fund Source: ▼	Proposed Amt.					
		Actual Amount			Actual Amount					
	01 People ▼	Proposed Units	5,000	Accompl. Type: ▼	Proposed Units					
		Actual Units	3,006		Actual Units					
Program Year 2	ESG ▼	Proposed Amt.	\$392,045	Fund Source: ▼	Proposed Amt.					
		Actual Amount	\$731,863		Actual Amount					
	Fund Source: ▼	Proposed Amt.		Fund Source: ▼	Proposed Amt.					
		Actual Amount			Actual Amount					
	01 People ▼	Proposed Units	2,790	Accompl. Type: ▼	Proposed Units					
		Actual Units			Actual Units					
Program Year 3	ESG ▼	Proposed Amt.		Fund Source: ▼	Proposed Amt.					
		Actual Amount			Actual Amount					
	Other ▼	Proposed Amt.		Fund Source: ▼	Proposed Amt.					
		Actual Amount			Actual Amount					
	01 People ▼	Proposed Units		Accompl. Type: ▼	Proposed Units					
		Actual Units			Actual Units					